

Message Text

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67

ACTION EUR-25

INFO OCT-01 EA-11 IO-14 ISO-00 SSO-00 NSCE-00 INRE-00

USIE-00 AID-20 CEQ-02 CIAE-00 COA-02 COME-00 DODE-00

EB-11 EPA-04 INR-11 L-03 NSF-04 NSC-07 NSAE-00 PM-07

RSC-01 SCI-06 SS-20 SP-03 CEA-02 FRB-03 NEA-14

OPIC-12 TRSE-00 CIEP-03 LAB-06 SIL-01 SWF-02 OMB-01

FEA-02 DRC-01 PA-04 PRS-01 /204 W

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O R 181830Z SEP 74

FM USMISSION OECD PARIS

TO SECSTATE WASH DC IMMEDIATE 3641

INFO AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY BERN

AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY CANBERRA

AMEMBASSY COPENHAGEN

AMEMBASSY DUBLIN

USMISSION EC BRUSSELS

AMEMBASSY HELSINKI

AMEMBASSY THE HAGUE

AMEMBASSY LISBON

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY MADRID

AMEMBASSY OSLO

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY REYKJAVIK

AMEMBASSY ROME

AMEMBASSY STOCKHOLM

AMEMBASSY TOKYO

AMEMBASSY VIENNA

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PASS EPA, CEQ, COMMERCE
E.O.11652:N/A
TAGS: SENV, OECD
SUBJECT: SEPTEMBER 11-12 PRE-MINISTERIAL ENVIRONMENT
COMMITTEE MEETING

1. SUMMARY: AS A RESULT OF TWO DAYS OF INTENSIVE WORK OECD ENVIRONMENT COMMITTEE WAS ABLE TO (A) AGREE ON - RECOMMENDED ACTION PROPOSALS ON POLLUTER PAYS PRINCIPLE (PPP) (B) MAKE SUBSTANTIAL FURTHER PROGRESS IN NARROWING DIFFERENCES CONCERNING PRINCIPLES RELATED TO TRANSFRONTIER POLLUTION, (C) MOVE TOWARDS REDUCING THE NUMBER OF RESERVES THAT HAD BEEN PLACED ON DRAFT MINISTERIAL DECLARATION DURING THE JULY MEETING, AND (D) GO THROUGH THE BALANCE OF THE AGENDA ITEMS SET OUT IN ENV/A(74). OVERALL MOST DELS EXPRESSED VIEW MEETING HAD BEEN MORE SUCCESSFUL THAN ANTICIPATED BEARING IN MIND MAIN PURPOSE WAS TO CONSIDER ISSUES LEFT UNRESOLVED FROM JULY SESSION. THE ACTION PROPOSALS RELATED TO THE PPP AND TRANSFRONTIER POLLUTION DOMINATED THE SCENE AS DID GENERAL TOPIC OF PREPARING FOR NOVEMBER MINISTERIAL MEETING. CONTRARY OUR EARLIER EXPECTATIONS QUESTION OF CHAIRMANSHIP OF NOVEMBER MEETING STILL REMAINS AND CONSULTATIONS ARE CONTINUING. END SUMMARY.

2. IN THE COURSE OF THE MEETINGS SEPARATE PANELS WERE CONVENED TO CONSIDER THE PPP AND TRANSFRONTIER ISSUES RESPECTIVELY.

3. ESSENTIALLY ALL MEMBERS EXPRESSED SYMPATHY FOR JAPAN'S SPECIAL PROBLEMS IN CONFORMING TO THE PPP, AND ACTION PROPOSAL FINALLY APPROVED INCLUDED ALL OF THE MAJOR ELEMENTS OF THE ORIGINAL U.S. POSITION. ESSENCE OF PROPOSAL IS TO REAFFIRM THE PPP, AND TO STRESS A THAT AID TO POLLUTERS SHOULD BE STRICTLY LIMITED AND UNCLASSIFIED

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SHOULD COMPLY WITH FOLLOWING CONDITIONS: (A) IT SHOULD BE SELECTIVE AND RESTRICTED TO SITUATIONS WHERE SEVERE DIFFICULTIES WOULD OTHERWISE OCCUR, (B) IT SHOULD BE LIMITED TO WELL-DEFINED TRANSITIONAL PERIODS LAID DOWN IN ADVANCE, AND (C) IT SHOULD NOT CREATE SIGNIFICANT DISTORTIONS IN INTERNATIONAL TRADE AND INVESTMENT. PROPOSAL DRAWS SHARP DISTINCTION BETWEEN EXISTING AND NEW PLANTS AND SPECIFIES THAT SHOULD MEMBER COUNTRY GIVE

ASSISTANCE, IN EXCEPTIONAL CASES, TO NEW PLANTS THE
CONDITIONS UNDER WHICH THIS WOULD OCCUR SHOULD BE EVEN
STRICTER THAN THOSE APPLICABLE TO EXISTING PLANTS.
CRITERIA TO HELP ACHIEVE THE DIFFERENTIATION SHOULD BE
DEVELOPED. TO THE EXTENT FEASIBLE PROGRAMS OF FINANCIAL
AID ARE TO BE NOTIFIED TO OECD PRIOR TO IMPLEMENTATION.
ALSO, CONSISTENT WITH THE GUIDING PRINCIPLES, CONSULTA-
TIONS MAY BE INAUGURATED AT THE REQUEST OF ANY MEMBER
STATE.

4. SEVERAL DELS INCLUDING REPRESENTATIVE OF EUROPEAN
COMMUNITY EXPRESSED VIEW THAT ASSISTANCE TO NEW PLANTS
ONLY SHOULD BE EXTENDED IN VERY LIMITED CONDITIONS, AND
DUTCH, SWISS, DANISH, AND SOME OTHER DELS ATTRIBUTED
CONSIDERABLE IMPORTANCE TO PROPOSED NOTIFICATION AND
CONSULTATION MECHANISMS AS DESIRABLE MONITORING PROCE-
DURES. AUSTRALIA WAS UNABLE TO OBTAIN ANY ENDORSEMENT
OF ITS PROPOSALS, WHICH MANY OTHER DELS FAILED
TO UNDERSTAND, AND FELT COMPELLED RESERVE ON PROPOSAL.
FRANCE ALSO RESERVED ON THE NOTIFICATION AND CONSULTATION
AND FRENCH REP PRIVATELY INFORMED US REP THAT HE
WOULD FIND NOTIFICATCN AND CONSULTATION PARAGRAPHS

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ACCEPTABLE IF THE LANGUAGE "TO THE EXTENT POSSIBLE" IS PRESERVED. ALTHOUGH US REP STRESSED THAT "WHEREVER PRACTICABLE" CONCEPT WOULD HAVE TO BE INCLUDED IN ANY NOTIFICATION PROCEDURE, SWISS AND DUTCH DELS WERE RELUCTANT TO IMMEDIATELY AGREE TO FRENCH POINT. THIS ISSUE, WHICH WE DO NOT JUDGE AS SERIOUS' WILL HAVE TO BE RESOLVED IN SUBSEQUENT DELIBERATIONS.

5. JAPANESE EXPRESSED GREAT APPRECIATION TO U.S. DEL FOR ITS EFFORTS IN FACILITATING A GENERALLY SATISFACTORY PROPOSAL. ITALY PLACED INTERPRETATION IN RECORD, WHICH COMMITTEE UNDERTOOK TO STUDY. TO THE EFFECT THAT IT DID NOT PROPOSE LIMITATIONS RELATING TO NEW PLANTS TO APPLY TO "DUAL ECONOMIES" (I.E. THE DEVELOPMENT OF SOUTHERN ITALY). EC REP WAS ACTIVE IN PANEL DISCUSSIONS AND APPEARED PRINCIPALLY PREOCCUPIED WITH NARROWING

OPPORTUNITY FOR NEW PLANT EXCEPTION.

6. FOLLOWING SEPTEL REPORTS ON TRANSFRONTIER POLLUTION DELIBERATIONS.

7. RE PAPERS DEALING WITH ENERGY THE COMMITTEE (A) AGREED THAT THE PAPER CONCERNING "POLICY IMPLICATIONS" SHOULD NOT BE PUBLISHED AND SHOULD BE PASSED TO THE COUNCIL AND MINISTERS AS A BACK-GROUND INFORMATION PAPER, (B) APPROVED THE ACTION PROPOSAL, AND (C) URGED THE SECRETARIAT TO CONVENE A PANEL OF EXPERTS PREFERABLY BEFORE NOVEMBER MINISTERIAL MEETING TO REVIEW THE POSSIBILITIES OF COOPERATION AND NEW OECD INITIATIVES, TAKING INTO ACCOUNT WORK UNDERWAY IN NATIONAL PROGRAMS AND OTHER ORGANIZATIONS.

8. SECRETARIAT ASSURED DELS THAT PAPERS FOR MINISTERIAL MEETING WILL BE AVAILABLE AT LEAST ONE MONTH PRIOR TO UNCLASSIFIED

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MEETING AND PAPER RE ENVIRONMENTAL ISSUES FOR NEXT DECADE HAS BEEN PROMISED WITHIN WEEK.
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